Reinventing Redevelopment: EIFDs/CRIAs

June 27th, 2017



- Basic overview of Tax Increment Financing Districts
- Demonstration of SCAG's EIFD/CRIA Technical Assistance Application
- Demonstration of OppSites
- Overview of Metro's TOD Grant Opportunity + Transit Supportive Toolkit

State Policy Direction: Economic Shift From an Oil-Based Economy

Businesses across the state must continue to incorporate GHG emissions reductions strategies into business models in response to legislative mandates such as AB 32, SB 375, SB 350, and most recent accelerations via SB 32 and AB 197, along with federal emissions & environmental legislation.

How California Has Pursued GHG Reductions so Far



Sustainable Infrastructure



Cap and Trade Program



Energy-Saving Industrial



Building Efficiency Design and Upgrades



Renewable Energy Investments



CEQA Analysis Changes from VMT to # of Trips



"Economic Development 2.0" **Gives Cities new Financing Tools**

- **Enhanced Infrastructure Financing Districts (EIFDs) (SB 628/AB 313)**
- Community Revitalization and Investment Authorities (CRIAs) (AB 2/AB 2492)
- New financing tools provide the potential for cities to create specialized infrastructure districts which can ultimately fund sustainable infrastructure
- Encourage a regional approach by requiring multiple local agencies (cities, counties & special districts) to cooperate in order to use tax increment financing
- Once approved, these Districts can combine tax increment with other regional and state-authorized financing programs such as GGRF, Prop 1/84, PACE funds, etc.
 - > EIFDs focus in infrastructure and public/private transactions
 - > CRIAs similar with more stringent eligibility standards & focus on affordable housing



EIFDs: New Deal-Making Paradigm in CA

- Based on Infrastructure Financing District (IFD) law
- Enable tax increment financing for local/regional projects (purchase, construction, expansion, improvement, seismic retrofit, rehabilitation)
- District lifespan is 45 years to collect and spend property tax increment
- Any property with estimated useful life of 15+ years & of communitywide significance
- Managed by newly created <u>Public Financing Authority</u> (led by City or County) board of 5+ members, includes at least 2 public members
- EIFD activities directed by PFA-adopted <u>Infrastructure Financing Plan</u> (IFP)
- No public vote required to create district
- 55% landowner or registered voter election needed for tax increment bonds
- No school district increment allowed
- Does not increase property taxes



CRIA (AB 2) Overview

Community Revitalization Investment Authority (CRIA)- effective January 2015

- Restores redevelopment authorities to disadvantaged communities
 - Carries out provisions of Community Redevelopment Law
- Formed by City or County (Special Districts allowed if CRIA is Joint Powers Authority) 5+ member board, including at least 2 public members
- Can fund projects for economic revitalization in disadvantaged communities
- Allows projects to be financed by bonds serviced by tax increment
 - > 30 years to issue debt; 45 years to repay indebtedness
- Powers of eminent domain granted to CRIAs for first 12 years of district
- No voter approval for formation or bond issuance, but subject to majority protest at adoption and every 10 years
- 25% affordable housing set-aside
- Must meet qualification requirements







CRIA Eligibility / Qualification

- **Qualifying Conditions of a Community Revitalization Area:**
 - 80% of land (calculated by census tracts or block groups) must have median household income less than 80% of statewide / countywide / citywide median
 - Must exhibit at least three of the following conditions:
 - Non-seasonal unemployment rate 3 percentage points higher than statewide median
 - Crime rates are 5% higher than statewide median
 - Deteriorated or inadequate infrastructure
 - Deteriorated commercial or residential structures



- Note: AB 2492 (NEW) ability to qualify under CalEPA designation as disadvantaged community (based on geographic, socioeconomic, public health, environmental factors)
- Like EIFD, agency must have Finding of Completion from DOF and comply with all orders from Controller

Types of Projects EIFDs & CRIAs Can Fund



Industrial Structures



Wastewater/Groundwater



Parks & Open Space





Light / High Speed Rail



Childcare Facilities





Civic Infrastructure



Brownfield Remediation



EIFDs & CRIAs - Diverse Funding Approach

- Can use multiple funding sources with tax increment:
- Potential to apply State funding sources:
 - · Proposition 1 bond funds
 - Cap-and-trade proceeds
- Federal & State Grants
 - Greenhouse Gas Reduction Funds
 - Federal DOT/EPA/DOE funding programs
- Other Potential Funding Sources:
 - Property tax revenue including RPTTF
 - Vehicle license fee (VLF) prop. tax backfill increment
 - Development agreement / impact fees
 - City / county / special district loans
 - Benefit assessments (e.g. contribution from CFD)
 - Private investment

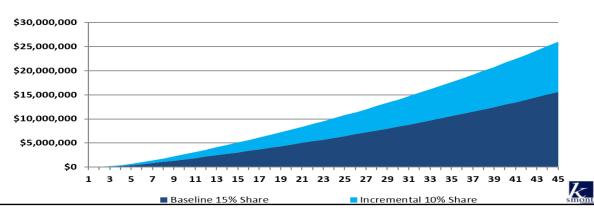




Cooperative Districts = Greater Funding Capacity Example: \$150 million project (today's dollars) developed over 10 years

- Scenario 1: EIFD with 15 total cents of property tax capture
- ocenario 1. En D with 10 total cents of property tax capture
- Scenario 2: EIFD with 25 total cents of property tax capture
- In this scenario, the EIFD's cumulative property tax revenues accelerate from approximately \$15.6 million to \$26.0 million over 45 years

45-Year Cumulative Property Tax Increment With 15 Cent Share versus 25 Cent Share



Thank You / Questions?

Kosmont Companies

1230 Rosecrans, Suite 630 Manhattan Beach, CA 90266 Telephone: (424) 297-1070 www.kosmont.com



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SCAG Objective and Screening Criteria

SCAG Objective: Provide member cities with initial screening to determine whether a sustainable infrastructure project could utilize EIFD or CRIA for funding / financing

Primary Screening Criteria and Sample Required Data:

Screening Criteria	Sample Required Data	Relevant SCAG Resources		
EIFD/CRIA Successor Agency Prerequisites	Receipt of Finding of Completion from DOF	N/A (DOF website)		
2. Economic Development Potential	Planned projectsExisting parcel values	GIS land use data Parcel data by County		
3. Current Zoning and Density in Project Area	Existing zoning / specific plan boundaries	GIS data, incl. general / specific plans, existing land use		
4. Project Location and Infrastructure Needs	Location in High-Quality Transit / Transit Priority Area	GIS data, HQTA / TPP / TPA maps		
5. Potential Infrastructure Financing Solutions	Property tax capture rate Eligibility for grant funding	Property tax data (in process) GIS data, TPA, Disadv. Comm. maps		
6. CRIA Eligibility	Income / crime / unemp. Disadv. Comm. designation	Socioeconomic data GIS data, incl. Disadv. Comm. maps		
7. Technical Screening	Former RDA project areas Existing ROPS obligations	N/A (City finance departments) 13		

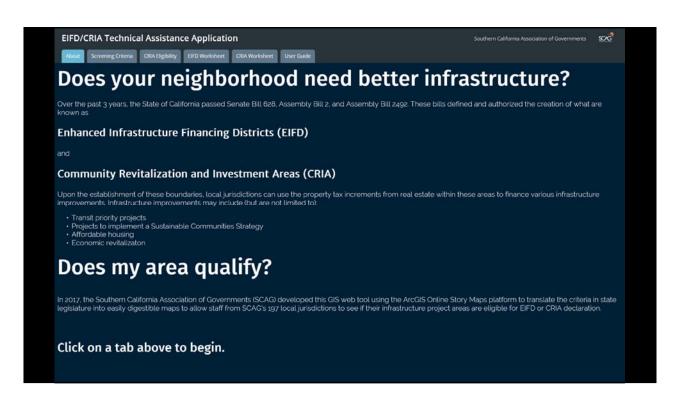
Example Required Data: Property Tax Increment Capture

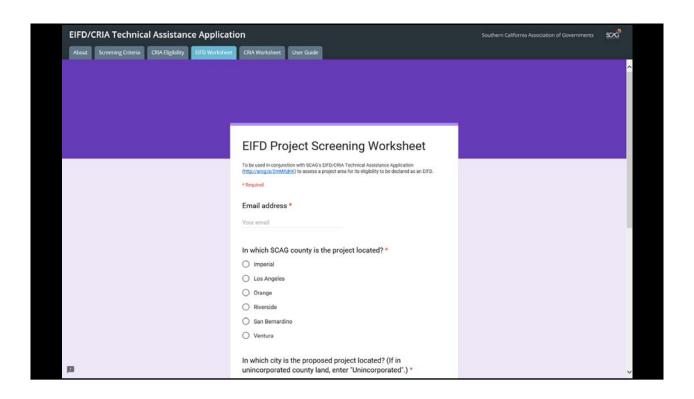
SCAG Cities' Share of Property Tax Increment by County								
Amount of Increment Captured (per \$1)	LA	Orange	San Bernardino	Riverside	Ventura	Imperial		
25 Cents+	1	1	3	2	0	6		
20 to 25 Cents	7	0	4	3	1	0		
15 to 20 Cents	10	11	9	7	3	1		
10 to 15 Cents	23	14	5	8	3	0		
5 to 10 Cents	47	4	1	8	3	0		
< 5 Cents	0	4	2	0	0	0		
Total	88	34	24	28	10	7		

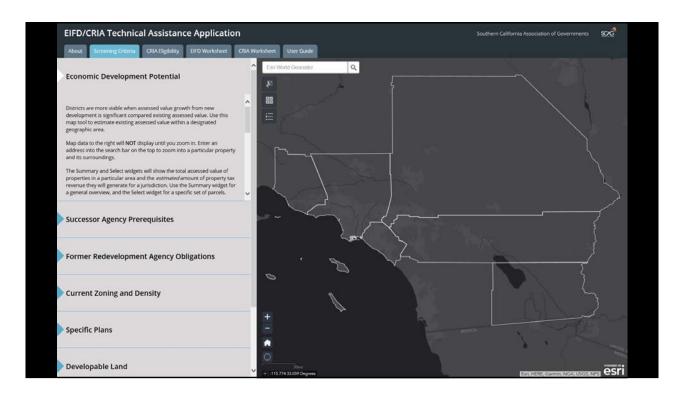
- 69 cities capture 15 cents or higher: Generally able to form district on their own
- 122 cities capture less than 15 cents: May have to find partners or supplemental funds
 Source: Hdl. Companies.

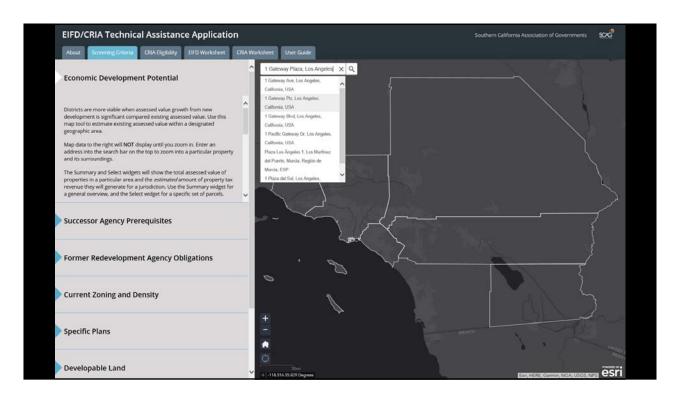
SCAG EIFD/CRIA Technical Assistance Application

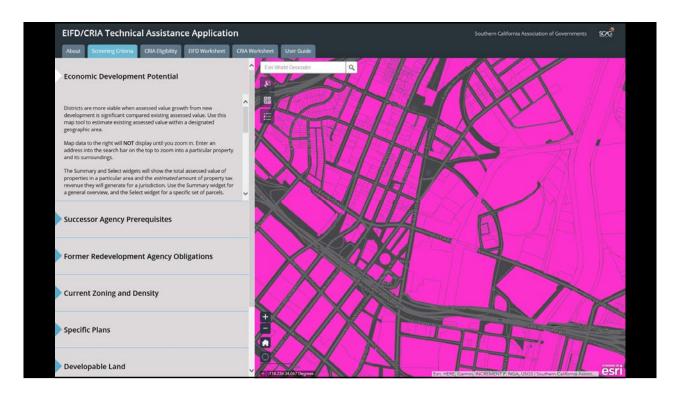
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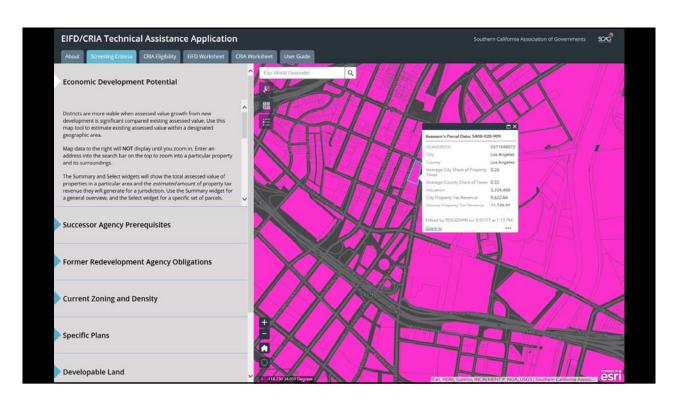


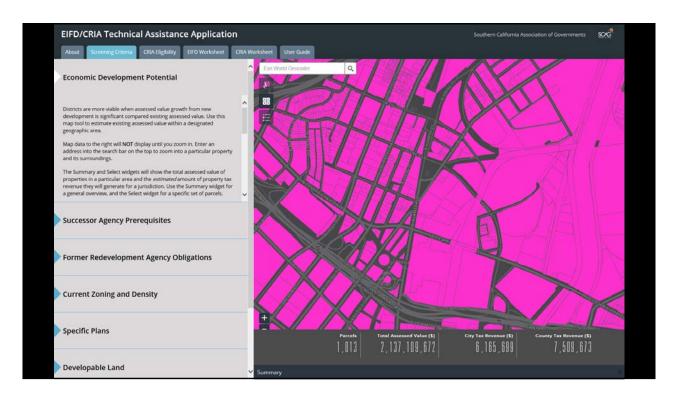


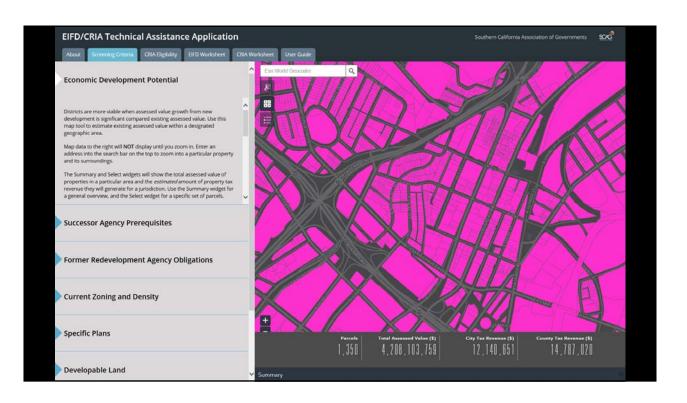


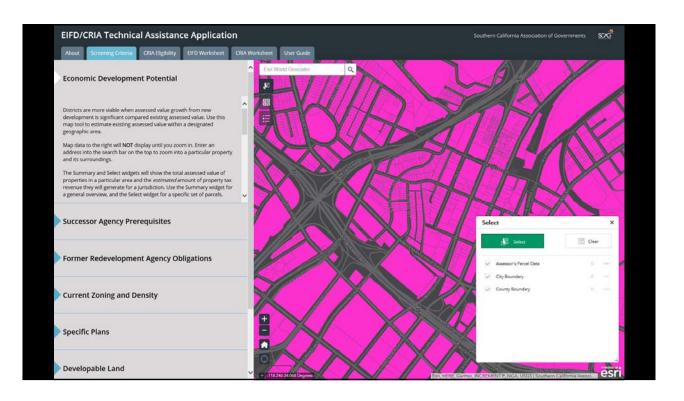


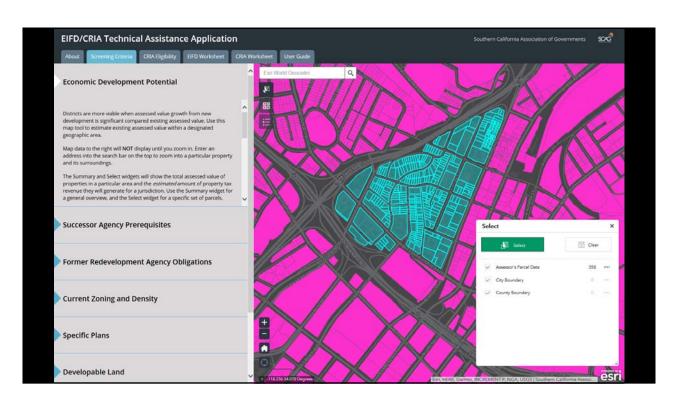


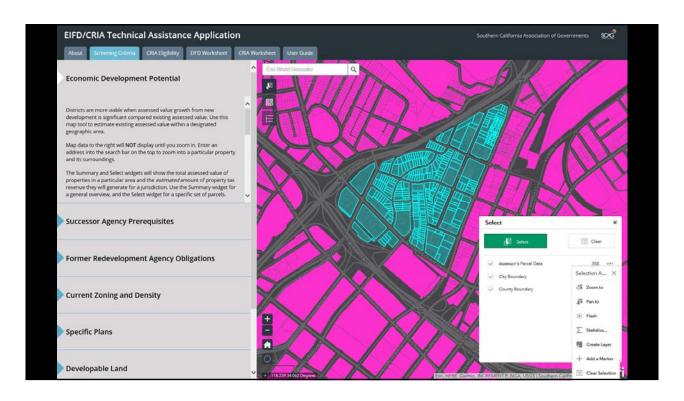


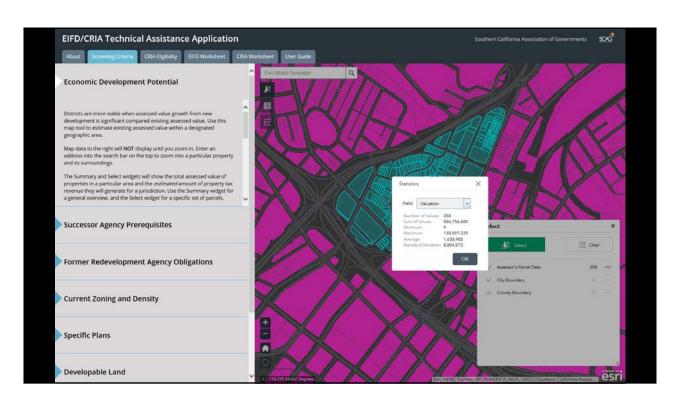


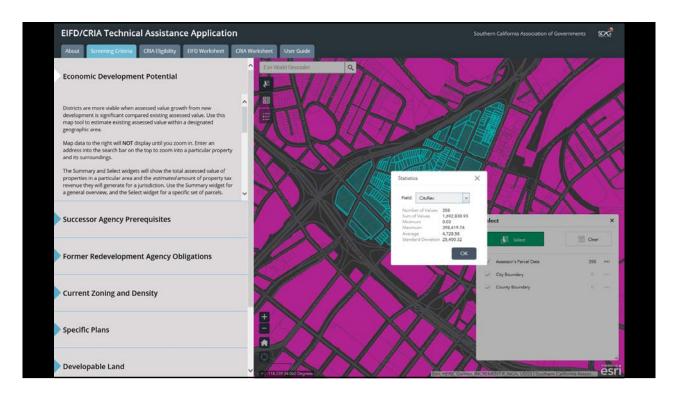


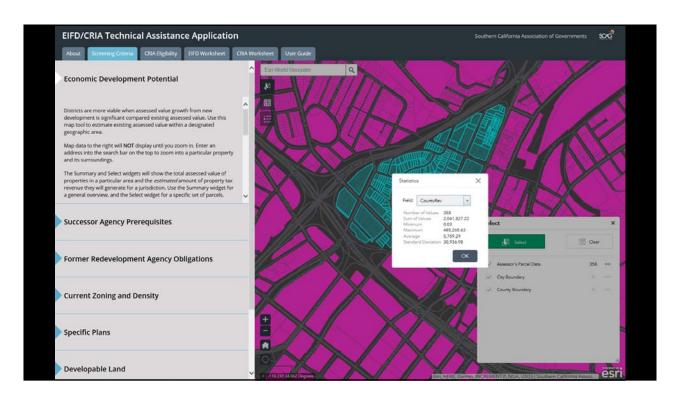


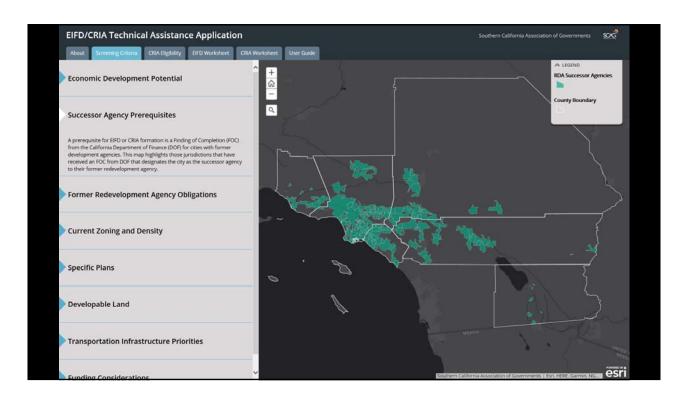


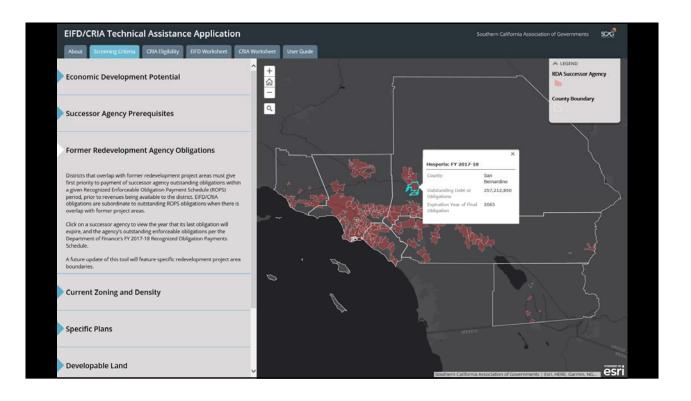


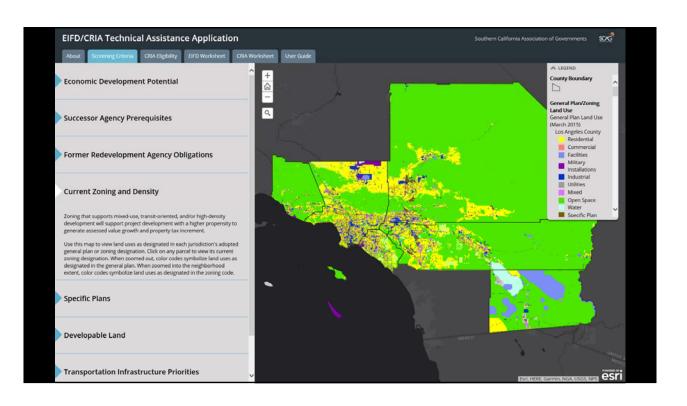


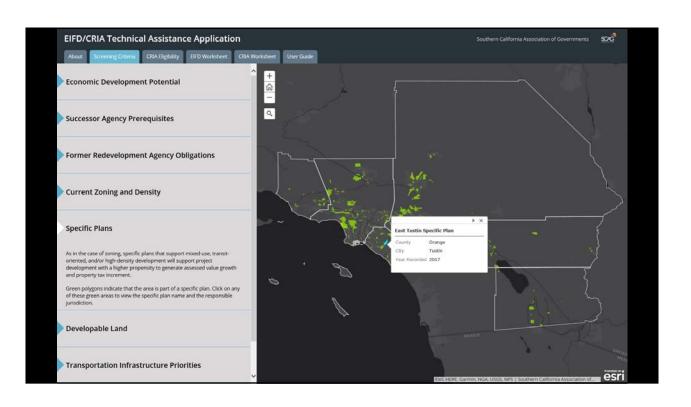


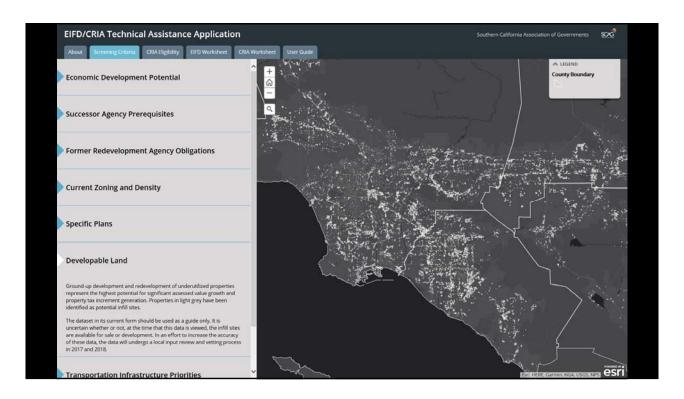


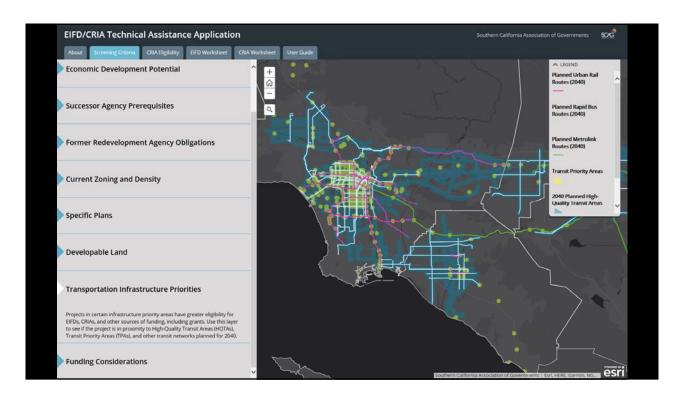


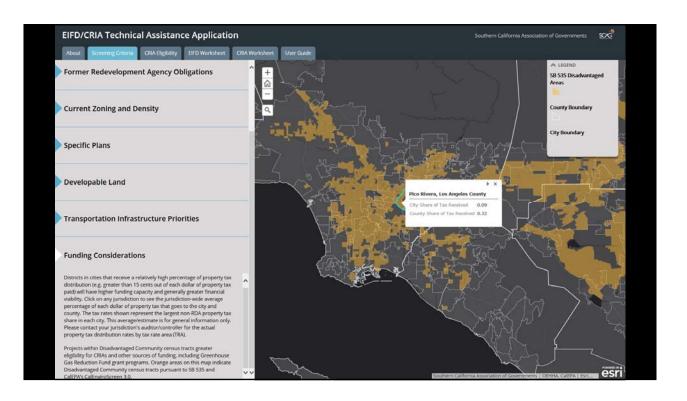


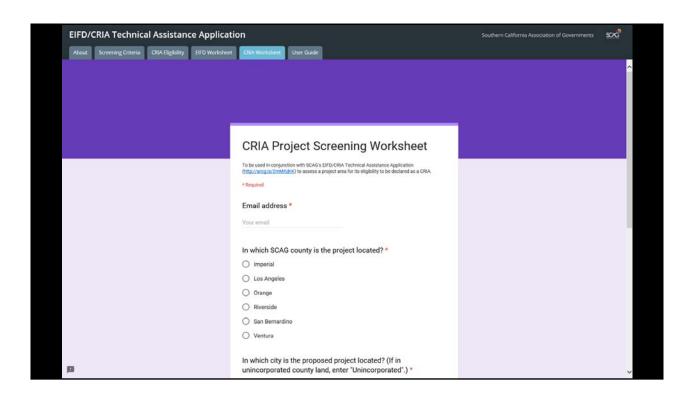


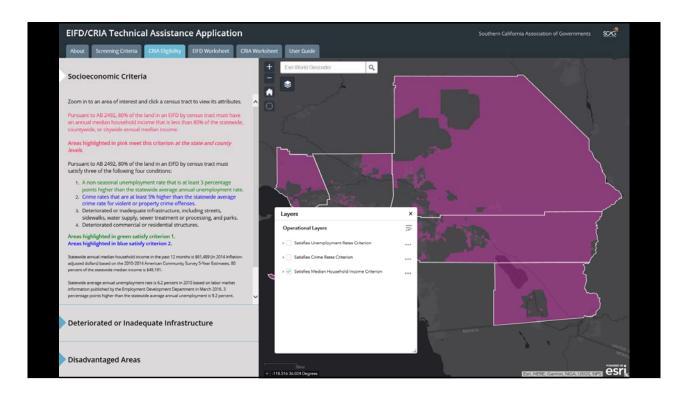


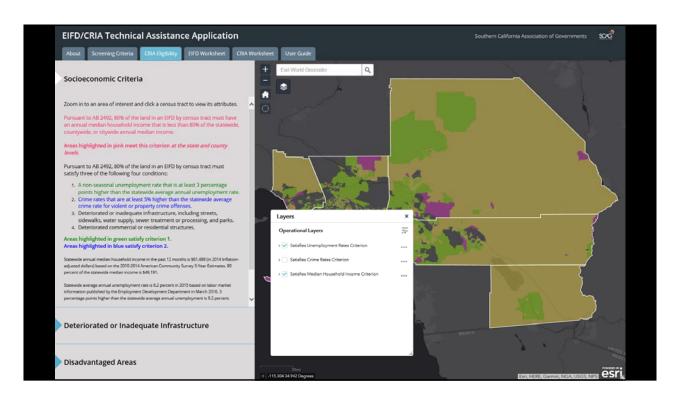


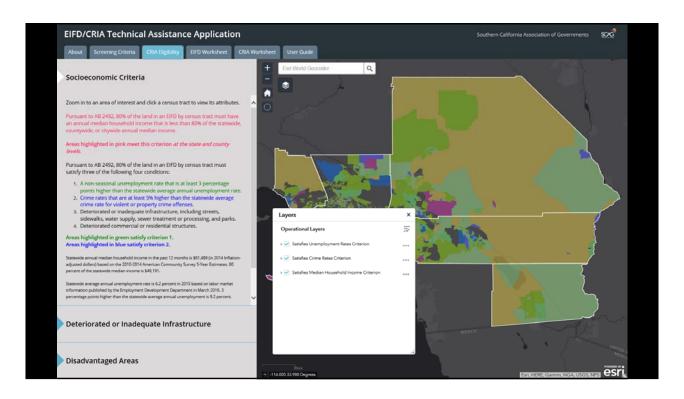


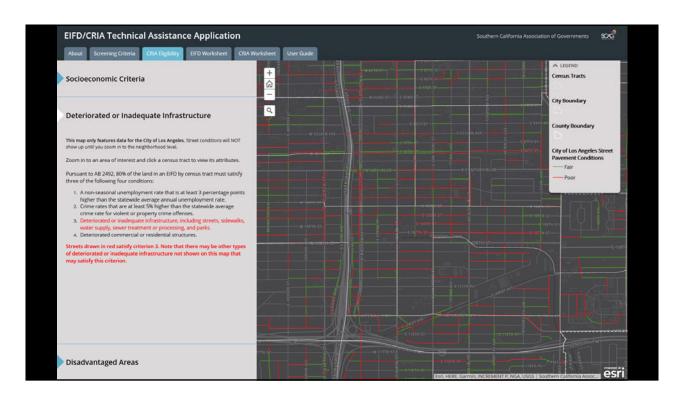


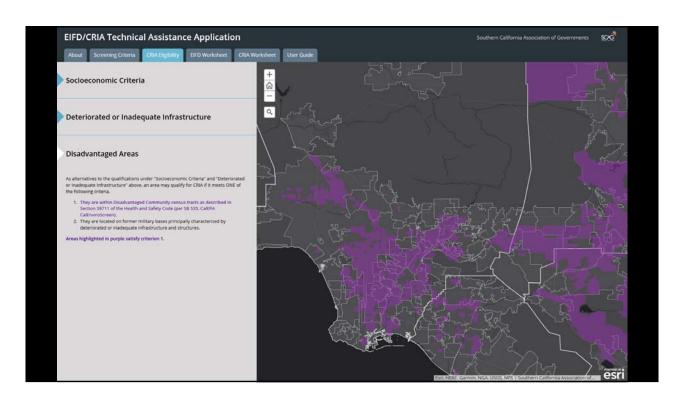


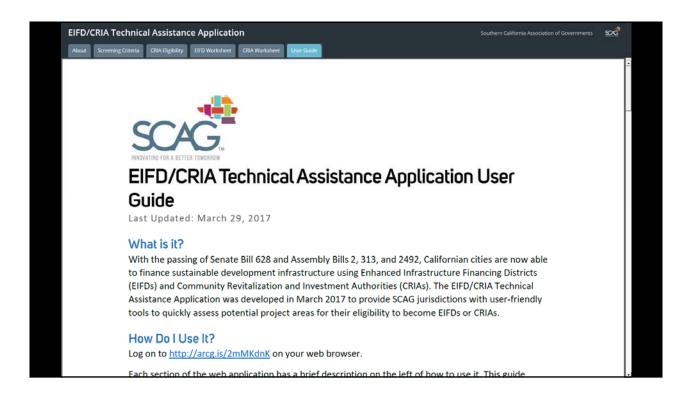






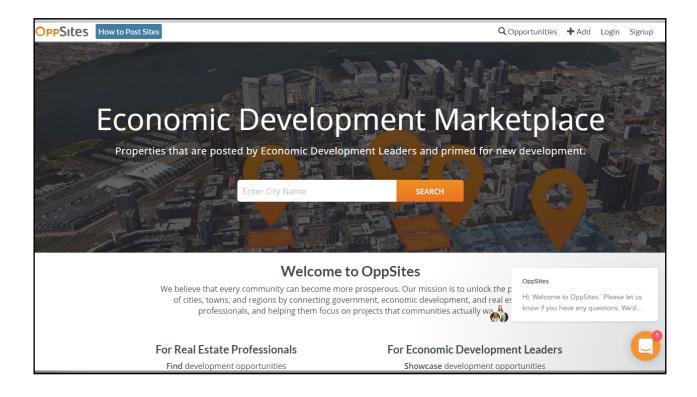








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Agenda

- 1. Welcome
- 2. Program Overview
- 3. Transit Supportive Planning Toolkit
 - & Application
- 4. TOC TIF Application and SCAG Demonstration
- 5. Lessons Learned





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Program Overview



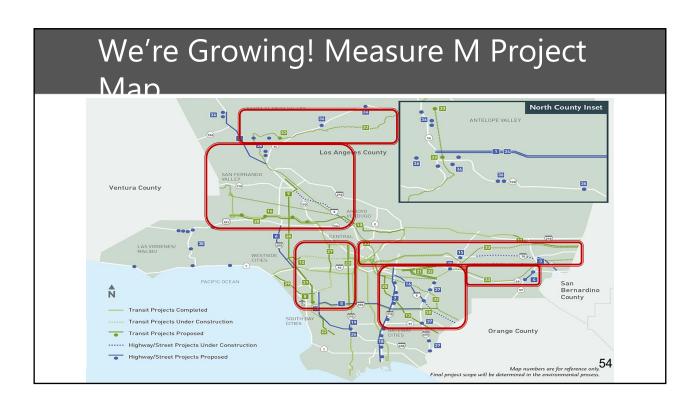
History and Background

- > Measure R and M rapid system expansion
- > June 2011 TOD Planning Grant Program launched
- > Opportunity to promote Transit Supportive Planning
- > Remove obstacles to regulatory change









Program Objectives

- Assist local governments to adopt Transit
 Supportive Regulatory plans
- > Improve mobility, increase transit utilization
- > Reduce GHGs through infill development
- > Support and implement sustainable development principles



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Eligible Applicants

- Cities and the County of Los Angeles with land use regulatory jurisdiction:
 - > Within ½ mile of existing, planned or proposed Metro Rail or Bus Rapid Transit stations and adjacent transit corridors; and/or
 - Within ½ mile of Metrolink Stations in LA
 County

Eligible Activities (R1-R4)

- Examples of specific regulatory documents:
 - > New or amended general plans, specific plans, zoning ordinances, overlay zones
 - > Related environmental clearance documents
- Areas of study might include:
 - Land use, density/height, parking requirements,
 bike/pedestrian access, public realm improvements



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Funding Awarded to Date

- Four Rounds, \$21.6 million, 35 grants, 31 cities
 - > Round 1: \$4,806,000 (December 2011)
 - > Round 2: \$1,000,000 (December 2012)
 - > Round 3: \$9,443,997 (February 2013)
 - > Round 4: \$6,352,000 (January 2015)





Round 5: Updated Guidelines

- > Program funding \$3.1 million
- > Transit Supportive Planning Toolkit
- > Transit Oriented Communities Tax Increment Financing (TOC TIF) Pilot Program
- > Updated Grant Applications for TOD and TOC TIF



Updated Guidelines

- > Guidance on Metro's definition of Transit Supportive Planning
- > Quarterly briefings
- > Coordination on draft work products
- > Procedures on project delays



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Grant Eligible Use of Funds

- 1. Regulatory Plans/Documents including:
 - General Plan updates; Specific Plans; TOD Districts, Zoning Ordinances; other forms of Overlay Zones
 - > Related environmental clearance documents
 - > Studies that support directly or indirectly regulatory plans
- 2. TOC TIF Feasibility Studies
 - > EIFD/CRIA studies



Grant Eligible Use of Funds

Examples of eligible activities:

- > Staff and third party consulting costs
- > Direct overhead/administrative costs
- > Community outreach and related costs for food and non cash incentives

Examples of non-eligible activities:

- > Indirect costs such as equipment, vehicles, office leases, food
- > Staff overtime, staff mileage, use of pool vehicles
- > Construction activities



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Transit Supportive Planning Toolkit And Grant Application

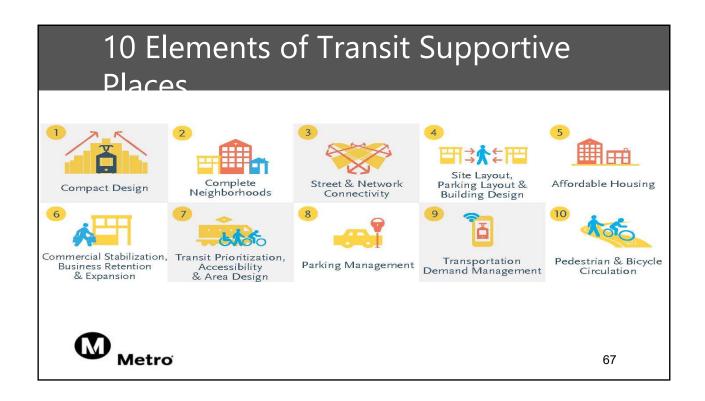


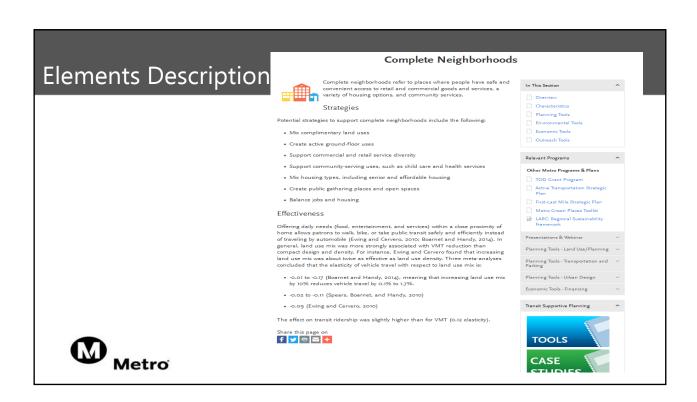
Transit Supportive Planning Toolkit (Toolkit)

- > Resource for local governments to advance Transit Supportive Planning holistically
- > Includes locally relevant strategies, best practices, tools to:
 - Increase Transit ridership
 - Reduce VMT
 - Advance sustainable development practices
- > Over 100 case studies
- > metro.net/projects/tod-toolkit/
- > Funded by the Strategic Growth Council









How the Tools are Organized

Four Categories of Tools

- · Land Use and Planning
- Environmental Tools
- Economic Tools
- Outreach Tools

Includes:

- · Description and Alignment with Best Practice Category
- Strategies (potential strategies to support tool)
- Outcomes
- Links to Case Studies



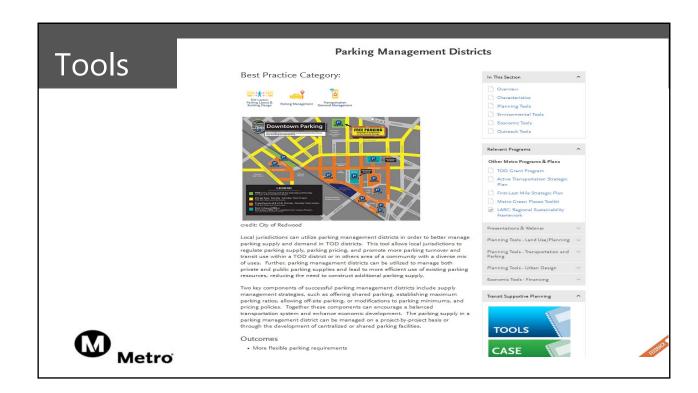
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Example: Transportation and Parking Tools

- > Bike-Share Programs
- > Bike Stations
- > Car-Share Programs
- > Innovative Parking Design
- > Parking Benefit Districts
- Parking Minimums and Maximums

- > Parking Management Districts
- > Shared Parking
- > TDM Ordinance
- > Traffic Calming
- > Transportation Master Plans





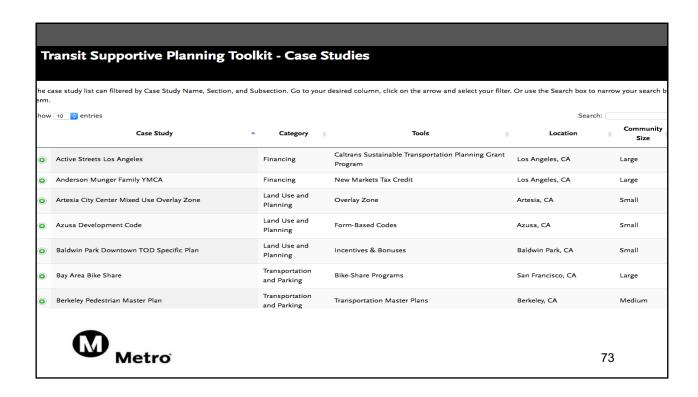
Example: Community Engagement Best Practices

- 1. Craft a clear plan
- 2. Foster partnerships
- 3. Engage and maintain contact with stakeholders
- 4. Use multiple modes of communication
- 5. Make it fun
- 6. Reframe the discussion
- 7. Make it personal
- 8. Use visual tools to engage





Case Study: Vision Lennox



Using the Toolkit

- 1. Go to https://www.metro.net/projects/tod-toolkit/
- 2. Review the 6 benefits (making the case)
- 3. Identify which of the 10 characteristics of Transitsupportive Development are a) directly related to your project, b) secondarily related, c) don't apply.



Application Review: Planning Grant



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TOD Completing the Application

Section 1: Project Scope/Description (10 points)

- 1. Project Area/Targeted Communities:
 - a. Identify transit lines and stations, and it's significance to local community, transit connectivity, access and ridership
 - b. Barriers to public transportation usage and multi-modalism
 - c. Prominent community equity concerns
- 2. Project area map illustrating ½ mile radius or transit corridors



TOD Completing the Application

<u>Section 2</u>: Existing Conditions and Regulatory Constraints *(10 points)*

- 1. Using 10 characteristics, provide clear and specific description of proposed project area's existing conditions and regulatory constraints to creating an equitable transit supportive place.
- 2. What existing regulatory constraints preclude jurisdiction from addressing identified equity issues?

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TOD Completing the Application

<u>Section 3</u>: Proposed Regulatory Changes and Impact *(35 points)*

- Using Toolkit, describe specific regulatory documents that will require revision/new regulatory documents that will be developed.
- Describe how proposed project will address, mitigate, and/or improve challenges described. How will the project accomplish goals set forth in Toolkit for creating transit supportive places?

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TOD Completing the Application

Section 4: Public Participation (20 points)

- Describe proposed project's targeted communities and existing population. Identify key stakeholders and describe experience working with these groups or how they will be engaged in the process.
- Outline a comprehensive, meaningful public participation and outreach plan that will bring the proposed regulatory changes forward.



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TOD Completing the Application

Section 5: Future Project Implementation (10 points)

- 1. Describe existing opportunity sites: parcels of land that could be developed/redeveloped using Toolkit principles.
- Describe long-term implementation plan for building a successful transit supportive community after grant-funded regulatory changes are adopted.



TOD Completing the Application

<u>Section 6</u>: Staffing and Administrative Plan *(15 points)*

- 1. Project Tasks, Schedule, and Budget
- 2. Project Management
- 3. Prior Grant Performance (if applicable)



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TOD Completing the Application

- > Signature Page
- > Attachment A Tasks, Schedule, and Budget
- > Attachment B Task Description, Approach and Deliverables
- > Maps of proposed project area



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Transit Oriented Communities Tax Increment Financing Pilot Program



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TOC TIF Pilot Program

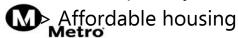
- > Partnership with Southern California Association of Governments (SCAG)
 - > Technical Assistance Application
- > Initial Feasibility Studies
 - > Community Revitalization and Investment Authority (CRIA) and
- > Enhanced Infrastructure Financing District (EIFD)

 districts and related community visioning

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TOC TIF Background

- > Redevelopment Dissolution in 2012
- > 2014: SB 628/AB 313 (amended) legislation created EIFDs
- > EIFDs issue TIF bonds to fund certain projects:
 - > Public works infrastructure
 - > Environmental remediation and sustainable economic development
 - > Transit priority



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TOC TIF Background

- > EIFDs are separate entities, formed through JPA that consist of cities, counties, and special districts
- > EIFDs is governed by separate entity called Public Financing Authority (PFA) comprised of:
 - Majority of members from participating taxing entities (e.g. city, county, and special districts)
 - Minimum of two public members
- > EIFDs and CRIA can only be formed by entities whose successor agencies have received a Finding of Completion from DOF



TOC TIF Background

- > 2015: AB 2/AB 2492 (amendment) legislation created CRIA
- > CRIA may issue bonds backed by combined property tax increment revenues & complementary funding sources
- > CRIA funds same projects as EIFD, but
 - > Includes land acquisition/sale, and
 - > Requires 25% of tax increment revenue be dedicated to affordable housing
- > CRIA is formed in two ways:
 - 1. JPA that can include city, county and special district
 - 2. By a city, county or city and county directly
 - CRIA areas must qualify via measures of income, crime, unemployment, deteriorated structures, and other measures



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TOC TIF Pilot Eligible Applicants

- Cities and the County of Los Angeles with land use regulatory jurisdiction:
 - Within ½ mile of Metro Rail, Bus Rapid Transit or Metrolink Stations (in LA County) stations and adjacent transit corridors;
 - > Have adopted or are currently developing a transit supportive regulatory planning document; and
 - Measure favorably against SCAG's online Metro EIFD/CRIA Technical Assistance Application

SCAG Technical Assistance Application

- http://arcg.is/2mMKdnK
- > Applicants must meet State EIFD/CRIA criteria to complete Part 2 of Metro TOC TIF application



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Completing the Pre-Application

Part 1: Litmus Test Screening Criteria

- 1. Successor Agency Prerequisites
 - If overlap with former Redevelopment Agency parcels, provide evidence of receipt of Finding of Completion from Dept. of Finance (DOF)
 - Provide most recent Recognized Obligation
 Payment Scheduled (ROPS), approximate amount
 of outstanding obligations (\$), and date of
 expiration of last obligation
- Metro Economic Development

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Provide total assessed value of parcels in the

Completing the Pre-Application

3. Zoning and Density

 Adopted Transit Supportive Regulatory document encompasses the study area or one underway

4. Potential Financing Solutions

Tax Increment Capture: Indicate rate of city capture for every dollar (\$1) or property tax within project area; also identify other potential sources
 Aprevenue (e.g. property tax in-lieu of VLF, sales get)

tax grants other)

Completing the Pre-Application

5. Community Revitalization Investment Authority (CRIA) Qualification

- 80% of the land in project area by census tracts, block groups, or both have annual median household income less than 80% of either statewide, countywide or citywide median, AND
- Three (3) of the following four (4) conditions:
 - 80% of the land in project area has a non-seasonal unemployment rate at least 3% higher than statewide average
 - 80% of the land in project area has crime (violent or property offenses) rate at least
 5% higher than statewide average
- 80% of the land in project area has deteriorated or inadequate infrastructure i.e., Material treatment, sidewalks, water supply, parks
- 80% of the land in project area has deteriorated commercial or residential structures

Completing the Pre-Application

- 5. Community Revitalization Investment Authority qualification (Cont'd)
 - As alternatives to the criteria on the previous page, **EITHER** census tracts within project area are Disadvantaged Community census tracts as described in Section 39711 of the Health and Safety Code (per SB 535, CalEPA CalEnviroScreen)



OR

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Census tracts within project area are located on

TOC TIF Completing the Application

Part 2: Project Description and Stakeholder Engagement (100 points)

- 1. Project Description (30 points)
- 2. Zoning and Density (40 points)
- 3. Stakeholder Engagement (30 points)



TOC TIF Completing the Application

Part 2: Project Description (30 points)

- 1. Project Description
 - a. Project Area/Targeted communities
- b. TIF District improvements to support increased Transit access and ridership based on existing or proposed development



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TOC TIF Completing the Application

Part 2: Zoning, Density, and Implementation (40) points)

- 1. Regulatory plan's policy goals that aligns with the 10 Characteristics of Transit Supportive Planning Toolkit
- 2. Environmental Clearance



MetrInfill development potential

TOC TIF Completing the Application

Part 2: Stakeholder Engagement (30 points)

- 1. Community and Stakeholder Support
- 2. Outreach Plan
- 3. Underserved Communities Engagement Process



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TOC TIF Completing the Application

Part 3: Staffing and Administrative Plan

- 1. Project Tasks, Schedule, and Budget
- 2. Project Management
- 3. Prior Grant Performance (if applicable)



TOC TIF Completing the Application

- > Application Form and Signature Page
- Attachment A Tasks, Schedule, and Budget
- > Attachment B Task Description, Approach and Deliverables



> Maps of proposed project area

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Round 5 Timeline

- > June 5: Application Package Released
- > June 7, 20, 22 & 27: Application workshops
- > July 31: Applications Due
- > Late August Staff Funding Recommendations
- > Fall 2017 Metro Board Approval
- > Early 2018 Grant Agreements Executed
 - > 36-month performance period

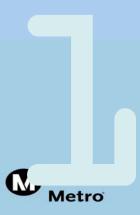


Lessons Learned



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Application Lessons Learned and Tips



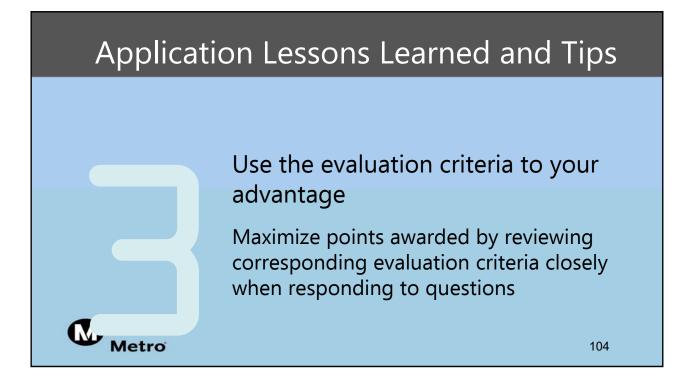
Main project deliverable <u>must be</u> regulatory change

Proposed activities should be tied back to the overall regulatory plan

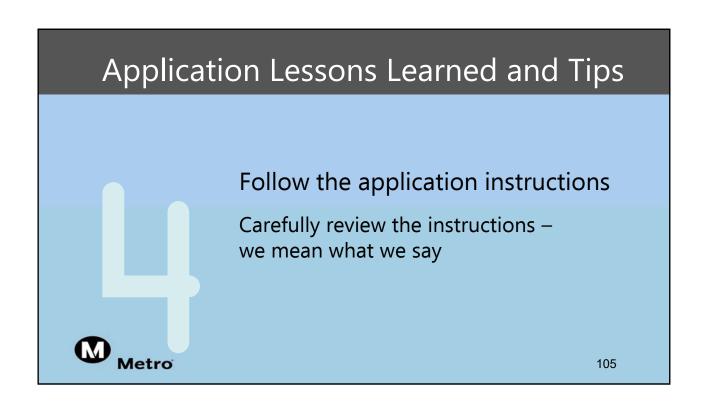
Application Lessons Learned and Tips Project titles should describe the project

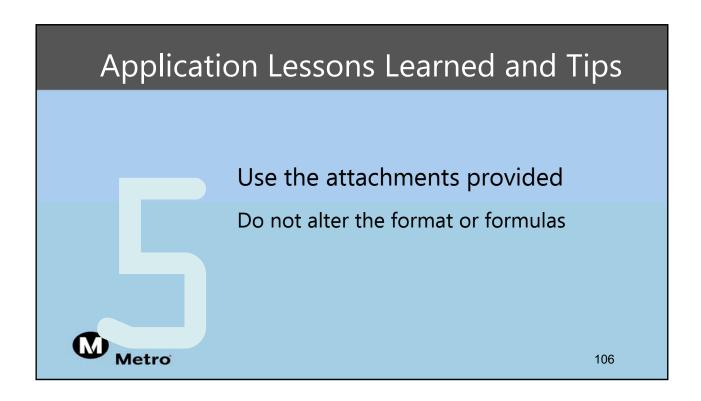
The title will be on several documents and presented at meetings for years to come so make it clear

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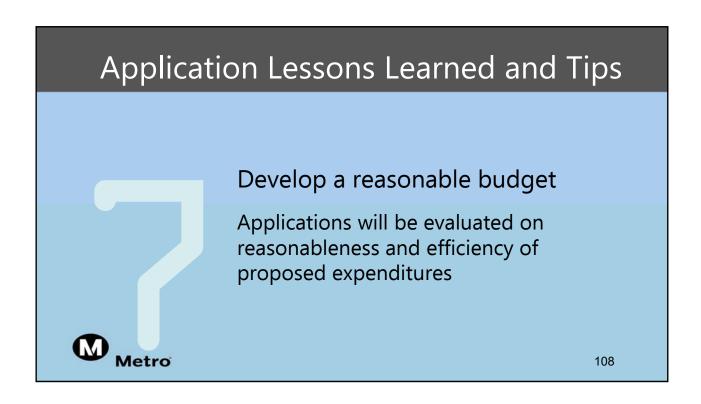


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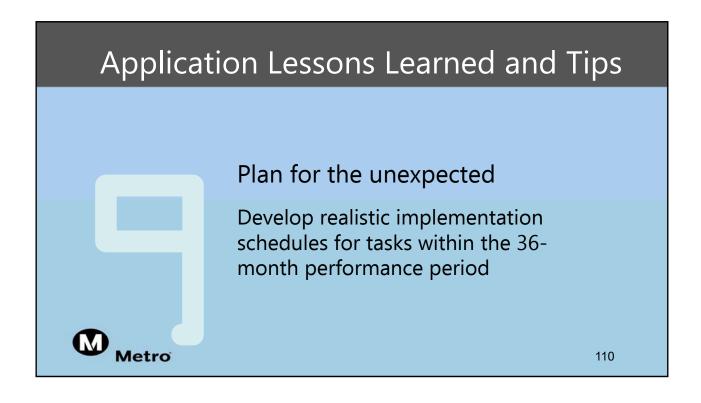




Application Lessons Learned and Tips Be concise in your responses Avoid repetition and utilize the space provided Metro Metro









Thank You!

Desiree Portillo-Rabinov

Manager, Transportation Planning 213.922.3039

PortilloRabinovD@metro.net

Elizabeth Carvajal

Sr. Manager, Transportation Planning 213.922.3039

<u>CarvajalE@metro.net</u> <u>metro.net/projects/tod/</u>



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